

Understanding New Revisions to the EDA RLF Program

Implementation of RLF Risk Analysis System

November 2018

INNOVATION. REGIONAL COLLABORATION. JOB CREATION.







REVISED RLF REGULATIONS AND RISK ANALYSIS SYSTEM



RLF REPORTING AND RATING LEVELS

RLF BEST PRACTICES PROGRAM



Updated RLF Regulations





REVISED EDA REGULATIONS, EFFECTIVE JANUARY 2, 2018



RLF STANDARD TERMS AND CONDITIONS REVISED MARCH 14, 2018



RISK ANALYSIS SYSTEM FINALIZED MARCH 16, 2018



EDA Revolving Loan Funds





EDA RLFs established for lending –

Economic Adjustment Assistance Grants to capitalize or recapitalize RLFs most commonly fund business lending, but also may fund public infrastructure or other authorized lending activities. [*see* 13 CFR § 307.6]



- About 520 EDA-funded RLFs nationwide
- EDA investment of \$538 million
- Combined capital base of about \$823 million
- 37,500 loans made and 662,000 jobs created/retained
- \$3 billion lent and \$16 billion leveraged



Risk Analysis System



Risk Rating

- C Capital
- A Assets
- M Management
- **E Earnings**
- L Liquidity
- **S Strategic Results**







RISK RATING - HOW AND WHY



EDA RLF Rating Letter





November 1, 2018

Economic Development Administration 903 San Jacinto Street Austin, TX 78701

Re: Annual Risk Rating for EDA Award Number(s): 08-19-00000

Dear RLF Operator:

AURO EDA has determined that the annual risk rating for the above-referenced Revolving Loan Fund (RLF) award is: Level [B]. This rating was determined using the information submitted in the RLF Financial Report (Form ED-209) for June 30, 2018.

Risk Analysis System Scoring

The aggregate score for the above-referenced RLF award on the fifteen measures of the Risk Analysis System is: [35]. Generally, RLFs that score [40] and above are rated as Level A; RLFs that score from [30] to [39] are rated as Level B and RLFs that score [29] or lower are rated as Level C. However, EDA has the discretion to lower the overall rating level of an RLF (but not the individual scores of the fifteen measures) to account for the specific circumstances of the RLF. The following table displays the scores for the fifteen Risk Analysis System measures that compose the rating for the above-referenced RLF award. Measures are scored from 1-3, with 1 being identified as weaknesses for the RLF.



 Assets

 [1] Default Rate

 [2] Default Rate over Time

 [1] Loan Write-Off Ratio

 [2] Dollars Written-Off

<u>Management</u>

 [3]
 RLF Plan

 [3]
 Financial Control

 [3]
 Timely and Complete

Reporting

 Image: Tenure

 J Financial Reporting

Earnings
[3] Net RLF Income

Liquidity
[3] Cash Percentage
[3] Cash Percentage over Time

Strategic Results
[3] Leverage Ratio
[3] Cost per Job

Reporting Frequency

An RLF award rated Level B or Level C must report on a semi-annual basis. Your next report is due on December 31, 2018.

<u>Note:</u> The ED-209 report is considered late and out of compliance after 60 calendar days following your second quarter and fiscal year end. <u>*Reminder*</u>, when completing your ED-209 reports, make sure to fill in each blank completely. I have been directed by headquarters to return any ED-209 reports and consider them late when they are not completely filled out.

Allowable Cash Percentage

The Allowable Cash Percentage (ACP), for RLF awards administered by the Austin Regional Office, for calendar year 2018 is 27.73%. During the Revolving Phase of the above-referenced award, the repayment and lending schedule of the RLF must be managed such that the award does not exceed the ACP. RLF awards with more than 50% of the RLF Capital Base, held as RLF Cash Available for Lending, for more than 24 months, may be subject to partial termination of the RLF award.

Note: The ACP averages the percentage of the RLF Capital Base, maintained as RLF Cash Available, for Lending in the Austin Regional Office portfolio, of RLF awards. On or before December 31, each year EDA plans to notify RLF Recipients of the ACP for fiscal years beginning in the ensuing calendar year.

Please feel free to reach out with any questions to LaDonna Barbee, RLF Administrator, at 512-381-8162 or by email at <u>lbarbee@eda.gov</u>.

Sincerely,

LaDonna Barbee

LaDonna Barbee RLF Program Analyst/Administrator, Austin U.S. Economic Development Administration





Measure:	Determined by:	3	2	1
Capital Base Index	RLF Capital Base divided by the original RLF Capital Base at the time the RLF was established	Greater than 1.5	From 1.0 to 1.5	Less than 1.0





Measure:	Determined by:	3	2	1
Default Rate	RLF Principal Outstanding for Loans in Default divided by RLF Principal Outstanding for Total Active Loans	Less than 10%	From 10% to 20%	Greater than 20%





Measure:	Determined by:	3	2	1
Default Rate Over Time	Number of consecutive months where default rate is over 20%	Less than 12 months	From 12 to 24 months	More than 24 months





Measure:	Determined by:	3	2	1
Loan Write-Off Ratio	The number of loans written-off divided by the number of "inactive loans" (calculated as number of total loans minus number of active loans)	Less than 16%	From 16% to 25%	Greater than 25%





Measure:	Determined by:	3	2	1
Dollars Written-Off	Loan Losses divided by the difference between Total RLF Dollars Loaned and Total RLF Principal Outstanding.	Less than 10%	From 10% to 20%	Greater than 20%





Measure:	Determined by:	3	2	1
RLF Plan	Updated RLF Plan	RLF Plan up to date	RLF Plan out of date, update submitted within 6 years	RLF Plan expired and not updated within the last 6 years





Measure:	Determined by:	3	2	1
Financial Control	Number and magnitude of audit findings	No findings	Minor findings	Material findings*

<u>* Material weaknesses, for example</u>: Questioned Costs, Insolvency, Interrelated party transactions





Measure:	Determined by:	3	2	1
Timely and Complete Reporting	Date audit and/or additional reports (such as SF-425 or Corrective Action Plan) submitted to EDA	On time	Up to 30 days late	Over 30 days late or no receipt





Measure:	Determined by:	3	2	1
Tenure	Shortest tenure of Executive Director, Lending Director, Finance Director, and Reporting Official	Greater than 3 years	From 2 to 3 years	Vacancy or less than 2 years





Measure:	Determined by:	3	2	1
Financial Reporting	Date RLF Financial Report (ED-209) submitted to EDA	On time with no corrections needed	Up to 60 days late and/or returned to RLF Recipient for minor corrections	More than 60 days late; or sent back for major revision





Measure:	Determined by:	3	2	1
Net RLF Income	Portion of RLF Income Used for Administrative Expenses divided by Total RLF Income	Less than 50%	From 50% to 100%	More than 100%





Measure:	Determined by:	3	2	1
Cash Percentage	RLF Cash Available for Lending (Net of Committed RLF \$) divided by RLF Capital Base compared to regional ACP	Less than 90% of the ACP	From 90% to 110% of the ACP	More than 110% of the ACP





Capital Utilization Threshold→ Allowable Cash Percentage"75% Rule"Regional AverageSequestered Excess Cash2 of 15 measures







RLF Name	Capital Base	Cash Available	Cash Percentage
RLF-1	\$4,500,000	\$1,200,000	27%
RLF-2	\$7,600,000	\$2,800,000	37%
RLF-3	\$1,670,000	\$630,000	38%
RLF-4	\$13,872,930	\$2,974,025	21%
RLF-5	\$5,423,000	\$900,000	17%
Regional Total	\$33,065,930	\$8,504,025	26 %

Total RLF Cash Available for Lending = \$8,504,025 Total of All RLF Capital Base Amounts = \$33,065,930

\$8,504,025 ÷ \$33,065,930 = 26% Allowable Cash Percentage*

*Update Annually





Measure:	Determined by:	3	2	1
Cash Percentage Over Time	Number of consecutive months where the Cash Percentage exceeds the Region's Allowable Cash Percentage	Less than 12 months	From 12 to 24 months	More than 24 months







Measure:	Determined by:	3	2	1
Leverage Ratio	Total Dollars Leveraged divided by RLF Dollars Loaned.	Meets or exceeds required leverage	N/A	Less than required leverage







Measure:	Determined by:	3	2	1
Cost Per Job	RLF Dollars Loaned divided by Total Jobs compared to RLF Plan Target	Less than 90% of RLF Plan target	90% to 110% of RLF Plan target	Greater than 110% of RLF Plan target







RLF REPORTING AND RATING LEVELS



ABC

- A = Annual Reporting
- **B** = Semi-Annual Reporting
- C = Semi-Annual Reporting
 - & Corrective Action

Measure:	3	2	1
Capital Base Index	Х		
Default Rate	Х		
Default Rate Over Time	Х		
Loan Write-Off Ratio		Х	
Dollars Written-Off		Х	
RLF Plan	Х		
Financial Control	Х		
Timely and Complete Reporting	Х		
Tenure		Χ	
Financial Reporting	Х		
Net RLF Income		X	
Cash Percentage	Х		
Cash Percentage Over Time	Х		
Leverage Ratio		X	
Cost Per Job	X		



ANNUAL REPORTING

ED-209 REPORT IS DUE 90 DAYS AFTER FYE

ANNUAL SINGLE AUDIT

40 - 45 = A

Measure:	3	2	1
Capital Base Index		Χ	
Default Rate	Х		
Default Rate Over Time	Х		
Loan Write-Off Ratio		Х	
Dollars Written-Off		Х	
RLF Plan			Х
Financial Control	Х		
Timely and Complete Reporting	Х		
Tenure			Χ
Financial Reporting	X		
Net RLF Income		Χ	
Cash Percentage	X		
Cash Percentage Over Time	Х		
Leverage Ratio		X	
Cost Per Job		Χ	



SEMI - ANNUAL REPORTING

ED-209 REPORT IS DUE 30 DAYS AFTER FYE & AGAIN IN 6 MONTHS

ANNUAL SINGLE AUDIT

30 - 39 = B

Measure:	3	2	1
Capital Base Index		Χ	
Default Rate			Х
Default Rate Over Time			Χ
Loan Write-Off Ratio			Χ
Dollars Written-Off			Χ
RLF Plan			Х
Financial Control	Χ		
Timely and Complete Reporting	Х		
Tenure			X
Financial Reporting	Х		
Net RLF Income		Х	
Cash Percentage	Х		
Cash Percentage Over Time	Х		
Leverage Ratio		X	
Cost Per Job		Χ	





SEMI - ANNUAL REPORTING

ED-209 REPORT IS DUE 30 DAYS AFTER FYE & AGAIN IN 6 MONTHS

CORRECTIVE ACTION PLAN

ANNUAL SINGLE AUDIT

15 - 29 = C







RISK RATING – HOW TO INCREASE YOUR RATING







- 1. Reporting Aligned to RLF Recipient's Fiscal Year End
- 2. RLF Portfolio Loan List
 - Portfolio Loan List spreadsheet and Form ED-209 (PDF) are password protected prior to emailing to EDA
 - Portfolio Loan List shows all loans in portfolio history
- 3. Expense Reporting Aligned to Fiscal Year (12 months)
- 4. ED-209I no longer needed
- 5. Annual Audit Required for all RLFs







AUDITS - TYPES







- Removed the Automatic Sequestration Requirement
- Level "A" Recipients will report to EDA on an annual basis within 90 calendar days following the FYE
- Level "B" and "C" Recipients will report on a semi-annual basis within 30 calendar days following FYE and again within 30 calendar days of the end of the second quarter of their fiscal year.



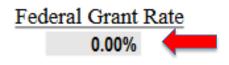
Federal Grant Rate



Part II: Portfolio Financial Status

A. RLF Funding Sources

- 1. EDA Funding:
- 2. Local Match:
- 3. Total RLF Funding:



FEDERAL GRANT RATE % CALCULATION:

PART II / A.1 (EDA FUNDING) / PART II / A.3 (RLF FUNDING)



Changes to Form ED-209



Part IV: Risk Scoring Measures

A. Capital 1. Capital Base Index:	C. Earnings	0.00%
	2. Administrative Expenses % of Income, Fiscal Year:	0.00%
B. Assets 1. Default Rate: 0.00%	3. RLF Income used for Admin. Expenses, Fiscal Year:	\$ 0.00
2. Default Rate over Time: 0 months	4. RLF Income earned during Fiscal Year:	\$ 0.00
3. Loan Write-Off Ratio: 0.00%		
4. Dollars Written-Off: 0.00%	D. Liquidity 1. Allowable Cash Percentage:	0.00%
	2. Cash Percentage:	0.00%
	3. Cash Percentage over Time:	0 months

CURRENT CAPITAL BASE / INITIAL CAPITAL BASE = GROWTH

ALLOWABLE CASH % = PROVIDED BY EDA

NO BLANKS



Determining ACP



C. Status of RLF Capital

1. Total RLF Funding:	\$ 0.00
2. RLF Income Added to Capital Base for Lending:	\$ 0.00
3. Voluntarily Contributed Capital:	\$ 0.00
4. Loan Losses:	\$ 0.00
5. Disallowance:	\$ 0.00
6. RLF Capital Base:	\$ 0.00

D. Current Balance Available for New Loans

- 1. RLF Principal Outstanding on Loans:
- 2. RLF Cash Available for Lending:
- 3. RLF \$ Committed but Not Disbursed:
- 4. RLF Cash Available for Lending, Net of Committed RLF \$:
- 5. RLF Cash Available for Lending, % of Capital Base:

	\$ 0.00
	\$ 0.00
	\$ 0.00
	\$ 0.00
	0.00%

CASH PERCENTAGE (RLF CASH AVAILABLE FOR LENDING, % OF CAPITAL BASE) IS COMPARED TO ALLOWABLE CASH PERCENTAGE (ACP, <u>updated each year</u>)

NO BLANKS





- Excess cash no longer automatically sequestered.
- Instead the excess cash in considered as one factor in the Risk Analysis rating for the Recipient.
- Sequestration or Disallowance of the excess funds is viewed as an option to obtain compliance with the terms of the RLF grant award.



Management Tenure



			+
D. Retention of Key Personnel	Name	Title	Tenure
1. Executive Director			(Please make a selection)
2. Lending Director:			(Please make a selection)
3. Finance Director:			(Please make a selection)
4. Reporting Official:			(Please make a selection)





Portfolio Loan List



А	В	с	D	Е	F	G	н	I	J	к	L	м	N	0	Р	Q	R	S	т
				Loan	Project					Loan		Loan			Loan	Loan			
Recipient	Recipient	Recipient	Loan	Descrip-	NAICS	Borrower	Private	Public	RLF	Closing	Loan	Interest	Modified	Loan	Status	Payment	Payment	Principal	Interest
ID	Name	Location	Purpose	tion	Code	Funding	Funding	Funding	Funding	Date	Term	Rate	Loan	Status	Date	Amount	Schedule	Repaid	Paid

RLF PORTFOLIO HISTORY





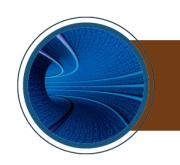


PORTFOLIO HISTORY – HOW AND WHY



ED-209 REPORTING AND OIG





CDFA/ EDA - RLF Best Practices Program





https://www.cdfa.net/cdfa/cdfaweb.nsf/pages/eda rlfprogram.html

EDA Revolving Loan Fund Webinar Series

- Exclusive online learning environment through CDFAs established webcast system.
- Module will include 12, ninety minute, webinars focused on specific RLF program management best practices.





EDA Revolving Loan Fund Training

- "Intro Revolving Loan Fund Finance Course" in each of EDAs six regions.
- Course curriculum will be tailored to address the specific needs of EDA RLF grantees with a focus on introductory elements related to:
 - o program design
 - \circ marketing
 - o management
 - o decision making
 - $\circ\,$ pre- and post-loan closing processing
 - $\circ~$ disclosure and monitoring
 - $\circ~$ underwriting strategies
 - o program expansion
 - \circ evaluations
 - $\circ~$ program risk strategies



EDA RLF Website



- 🕀 🐨 https://www.eda.gov/rit/ 🖉 + 🚔 C 🔤 Revolving Loan Fund U.S ×	
Ex D * A bureau within the U.S. Department of Commerce	unities Programs Success Stories Tools Newsroom Contact
Revolving Lean Find REVOLVING LO	AN FUND REVOLVING LOAN FUND
	Loan Fund UPDATED RLF REGULATIONS
RLI Economic Development	Reporting the Directory EDA recently published revisions to the regulations implementing the Public Works and Economic Development Act, which govern EDA's Revolving Loan Fund (RLP) Program. Read the full text of the revisions. The updated regulations took effect on January 2, 2018.
Resource Directory	The updated regulations establish the Risk Analysis System, which is designed to provide more efficient oversight of the RLF Program. The Risk Analysis System has been finalized and is published here along with the responses to the related public comment. (PDF)
Disaster Recovery	For more information about the Risk Analysis System, including scoring, implementation, and performance improvement, please see EDA's not in the Federal Register for the draft measures of the Risk Analysis System, which was published on December 1, 2017.
Annual Reports	RLF REPORTING
Stay Connected (Subscribe to EDA's monthly e-new	RLF SUCCESS STORIES Excet Boats Rebuilds Manufacturing Center in Mountain View, Arkansas After Tomado Devastation Mid-Columbia Economic Development District Gives Small Businesses a Boost with Revolving Loan Fund Kanass' Thunder Struck Inc., Expands Thanis to EDA Revolving Loan Fund Program EDA Revolving Loan Fund Tritota to the Success of Celar Reality Scientric The River Valley Regional Commission Revolving Loan Fund Success Hardware Hank, Ottomville, Minnesota Innovative Semico Solutions, Condete, Georgia Kreinik Manufacturing Company, Parkersburg, West Virginia Trinity Hotel, Carisbad, New Mexico
	LOCATE AVAILABLE REVOLVING LOAN FUND GRANTEE'S BY STATE
	Click on a state in the image below or select from Alabama + the following drop down menu.
	<u></u>

Contact Mitchell Harrison for further information or RLF program questions, mharrison@leda.go

*Forms * Instructions * Regulations * Scoring Table *Success Stories









FEDERAL GOVERNMENT – invest in the REVOLVING LOAN FUND (RLF)

<u>REVOLVING LOAN FUND (RLF)</u> – invest in SMALL BUSINESSES

SMALL BUSINESSES – invest in the COMMUNITY

<u>WE ALL</u> – invest in the ECONOMY







Questions??





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Mitchell Harrison *Program Analyst* Performance and National Programs Division, D.C.