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CDFA-FUNDIT WEBINAR



Understanding the Basic Principles of Development Finance

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Genna Auteri

Director, Research & Technical Assistance Council of Development Finance Agencies Columbus, OH

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Understanding the Basic Principles of Development Finance



Toby Rittner

President & CEO Council of Development Finance Agencies Columbus, OH

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Unlocking the Development Finance Toolbox

Education · Advocacy · Research · Resources · Networking

Toby Rittner, DFCP President & CEO Council of Development Finance Agencies trittner@cdfa.net

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Council of Development Finance Agencies

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Presentation Objectives

- About Toby Rittner
- Today's agenda
- Parameters for Training limited time, need to go more in-depth
- Questions ask them often
- All links to CDFA screenshots can be found at <u>www.cdfa.net</u>
- Always engage qualified legal counsel
- Housekeeping breaks, slides, etc.



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What is Development Finance?

- Development finance is the efforts of local communities to support, encourage and catalyze expansion through public/private investment in physical development/redevelopment and/or business/industry.
- It is the act of contributing to a project/deal that causes that project/deal to materialize in a manner that benefits the long term health of the community.



What is Development Finance?

- Development finance requires programs and solutions to challenges that the local environment creates.
- Economic developers are the bridge between government and business and often direct the use of financing resources.
- Partnerships are a critical element when using development finance tools.



What Does Development Finance Include?

- Debt, equity, credits, liabilities, remediation, guarantees, collateral, credit enhancement, venture/seed capital, early stage, workforce, technical assistance, planning, short-term, long-term, incentives, gap, etc.
- Proactive approaches that leverage public resources to solve the needs of <u>business</u>, <u>industry</u>, <u>developers</u> and <u>investors</u>.



What Development Finance *Does Not* Include

- Free handouts and unabashed subsidies
- Duplicative assistance
- Poor due diligence and transparency
- Poor oversight and performance measures
- Irrational responses to immediate challenges



Why is Development Finance Important?

- Businesses need working capital and the ability to invest in themselves
- Developers need assistance to achieve an acceptable ROI
- Communities need infrastructure and amenities
- Citizens need opportunities for advancement jobs, small business, education, etc.
- States and regions need economic growth



Development Finance Agency (DFA)

- Development finance agencies (DFAs) can be either public or quasipublic/private authorities that provide or otherwise support economic development through various direct and indirect financing programs.
- DFAs may issue tax-exempt and taxable bonds, provide credit enhancement programs, and offer direct lending, equity investments, or a broad range of access to capital financing mechanisms.
- DFAs can be formed at the state, county, township, borough or municipal level and often times have the authority to provide development finance programs across multi-jurisdictional boundaries.



Examples of Development Finance Agencies (DFAs)

- Industrial development authorities, boards or corporations
- Economic development authorities, corporations or councils
- Special purpose authorities (port, transportation, parking, development, energy, air, water, infrastructure, cultural, arts, tourism, special assessment, education, parks, healthcare, facility, etc.)
- Local and community development authorities, corporations or institutions
- Departments of development or commerce and finance authorities, divisions, or departments within state and local government
- Business development corporations, centers or districts
- Development and redevelopment authorities, commissions or districts



High Performing Development Finance Agencies (DFAs)

- Every state has authorizing language to allow for the creation of the DFAs
- DFAs that are able to manage and implement a variety of toolbox programs are considered "high performing"
- For those communities that do not have the means or capacity to create a high performing DFA, partnerships are critical





Development Finance Agencies (DFAs)

- Alaska Industrial Development and Export Authority
- Berwyn Development Corporation
- Chester County Economic Development Council
- City of Minneapolis Community Planning and Economic Development Department
- Colorado Region 9 Economic Development District of Southwest Colorado
- Development Authority of Fulton County
- Development Finance Authority of Summit County
- Louisville Forward
- Memphis Economic Development Growth Engine
- Philadelphia Industrial Development Corporation
- Phoenix Industrial Development Authority
- Redevelopment Authority of the City of Milwaukee
- St. Louis Economic Development Partnership
- Toledo-Lucas County Port Authority
- Wisconsin Housing and Economic Development Authority





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Attracting private capital to Northeast Ohio for public good ®

AR. GOOD YEAR. GOOD

Youngstown YMCA Type: New Market Tax Credit

YEAR

The Youngstown YMCA is renovating nearly 20,000 quare feet of its 100 γear old downtown Central YMCA reating modified spaces for continuing its ransformational work in providing healthy living, youth levelopment, and strengthening families in its downtown

FO



City of Akron Canal Park Stadium Improvements

Type: Community Development

Construction of various improvements to the City of Akron owned Canal Park Stadium including a new scoreboard/video board, LED Lights and associated camera, audio/video and operations equipment to



Akron Civic Theater Re Type: Community Developme

kron Civic Theatre is the maj owntown revival. Just six mo narket crash of 1929, the hist oors bringing live performan ntertainment to the Akron co



Economy, Environment & Equity

Many roadblocks to supporting sustainable development including

Credit Quality - borrowers, project, community

- Disinvestment crumbling infrastructure, stressed workforce
- **Environmental Challenges** blight, contamination
- **Costs** sustainability is expensive
- Resistance equitable development is threatening to many
- Rebounding Economy easier paths to success (short lived as they may be)



Economy, Environment & Equity

How do we address these roadblocks?

- Analytics What is the cost of doing development in the old manner and how can we monetize the savings to be sustainable?
- Scope What problem are we trying to solve and can that problem be solved with a wider scope? One-offs hurt progress.
- Local Initiative, Wide Support How do we engage the local community to not only support equitable development but to also invest in it? And, how do we get larger players (private entities) to foot the bill?
- Leverage Using small public dollars to leverage large private investment



Finance, generally speaking, is agnostic to your project. Your project is GREAT. I believe you...but, finance cares (mostly) about one question...

How will the project repay its debt?



To determine this, a project must be able to answer the following questions:

- What revenue streams does the project anticipate as a repayment source for any monies borrowed?
- Can the project articulate the strength and viability of this repayment stream and is it reliable based on proven facts and data?
- Has the project conducted any analysis to prove the repayment stream is viable such as a market feasibility study?
- Are there leases, rents, or purchase agreements in place to verify the strength of the repayment stream?
- What barriers to the repayment source are anticipated?
- In the event of a project change, how will debts be repaid?
- What collateral is available to secure financing?



Finance wants to know all the details. How will you USE your money and can you define your project?

You must be able to define your project on ONE or TWO pages:

- What is the actual project?
- ► What is the timeline?
- How much will the project cost?
- Who are the customers or target market?
- Do you have land control?
- What are the alternatives?
- What are the expectations?



Finance is about identifying SOURCES of revenue. How will the project repay its debt?

Find the revenue streams....

Loans Fees Appropriations Equity Rents Donations Grants Taxes Assessments Sales

Financing a project requires embracing alternatives. Development finance is very difficult, and the original project vision simply may not be supported by the sources and uses available.

> Embrace the alternatives early in the process. Projects may find that they can meet their goals by being open to new realities and new partners.



Development finance is all about identifying barriers to capital. Removing those barriers. Then identifying all the sources of capital that can contribute to the project financing. So....KNOW YOUR SOURCES!!!



Landscape of Financing Tools

Tax Increment Finance New Markets Tax Credits **Municipal Bonds** 504 Loans Collateral Support Linked Deposit Community Programs EB-5 **Reinvestment Act Revolving Loan Funds** Microlending Grants Historic Tax Credits **Opportunity Zones** Property Assessed Clean Energy Special Assessment Tax Abatements Seed & Venture Capital 501(c)3 Bonds Industrial Development Bonds **Mezzanine** Funds Credit Enhancement PILOTS

Development finance also involves understanding and addressing unmet needs within a community to advance social, racial and economic goals.

Although it is important to focus on maintaining sound financial and programmatic principals first and foremost, program implementation can be directed toward supporting underserved sectors, small businesses, and borrowers with limited access to private financing.

Development finance should do good when and where it can to be a driver of change, inclusion, and equity.



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dfa https://www.cdf

https://www.cdfa.net/cdfa/cdfaweb.nsf/pages/resources.html



Resources

CDFA houses the largest collection of development finance resources in the world and various online tools to support the industry. Click on the various resource sections below and go in-depth to learn more about the development finance tools and resources available.

⁺ Online Resource Database (ORD)

Resource Centers

Looking for very targeted development finance resources? CDFA has done the search for you with specialized CDFA Resource Centers. Click on the topic you're interested in exploring to load a customized CDFA Resource Center.

- Agriculture
- Bonds
- Brownfields
- Crowdfunding
- EB-5
- Energy

- Food Systems
- Incentives
- Opportunity Zones

Revolving Loan Funds

- Property Assessed Clean Energy (PACE)
- Public-Private Partnerships (P3)
- Special Assessment
 - Tax Credit
 - Tax Increment Finance (TIF)

Seed & Venture Capital

Water Finance

- ⁺ Federal Financing Clearinghouse
- ⁺ State Financing Program Directory

News & Headlines

https://www.cdfa.net/cdfa/cdfaweb.nsf/pages/resources.html





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https://www.cdfa.net/cdfa/cdfaweb.nsf/ffcsearch.html



State Financing Program Directory

CDFA's **State Financing Program Directory** is the only online resource cataloging the development finance programs offered by state governments. The SFPD includes overviews of over 350 state financing programs available to both public and private sector users. To conduct a search of the State Financing Program Directory, click on a highlighted state below.

Search by state:

Simple Search Advanced Search





https://www.cdfa.net/cdfa/cdfaweb.nsf/sfcsearch.html

Exploring the Development Finance Market

- ► 55,000 bond issuers
- 25,000+ revolving loan funds
- ► 1000+ EB-5 regional centers
- ► 1000+ CDFIs
- 35,000+ public and private economic development organizations
- Hundreds of regional planning organizations
- ► 300 certified development corporations
- Thousands of banks and financial institutions
- ► 65,000 foundations
- Hundreds of development non-profits and supporting agencies



Trends in Development Finance Tool Use

- ► 50% of finance agencies issue bonds
- ► 41% act as conduit bond issuers
- ► 50% provide direct loans
- 27% provide loan guarantees (collateral support)
- ► 39% provide grants
- ► 62% provide technical assistance



Despite these trends....

50% of all finance agencies allocate less than 20% of their actual budget to directly financing development.


Development Finance Agency - Tool Use Trends

- ► Industrial Development Bonds -50% do not use
- ► 501(c)3 Bonds 40% do not use
- ► Tax Increment Finance 40% do not use
- Special Assessment 65% do not use
- Tax Credits Less that 5% do not use
- **Tax Abatement** 50% use frequently
- Revolving Loan Funds 43% use frequently
- **Early Stage Capital (seed/venture)** 9% engaged in use
- ► CDBG 40% use
- **EDA** 18% use



What's Happening Here?

- Why are agencies ignoring tax-exempt bond financing tools for addressing manufacturing & non-profit development?
- Why are economic developers ignoring targeting financing tools such as TIF for addressing redevelopment, business district and revitalization?
- Why are tax credits programs underutilized? Tax credits abound NMTC, brownfields, historic, LIHTC, hundreds of replicable state program.
- Over 30 states have state sponsored venture funds. Why little use locally?
- ► Why the reliance on federal funding?



A Few Answers

Complexity of financing programs

► Nature of locally controlled, political economic development efforts

Lack of focus on financing strengths within community

Little dedication to education and capacity building



Public or Public/Private

- Public 81% of public agencies allocated less than 20% of their budget directly towards financing development
- Public/Private 33% of public/private agencies allocate over 50% of their budget directly towards financing development
- Structure Matters Consider your structure closely and craft a legal standing that maximizes the use of financing tools.



In the End....

- All economic development comes down to the access to financial resources for completing a given project or deal.
- Nearly all projects/deals hinge on the ability to leverage inexpensive sources of financing.
- As they say, cash is king, money makes the world go around and show me the money!



Building the Development Finance Toolbox



Introducing the Toolbox Approach

- The Development Finance Toolbox Approach is a full scale effort for building local and regional financing capacity to serve and impact a variety of business, development, land use, infrastructure and industry needs.
- This is an investment in programs and resources that harness the full spectrum of a community's financial resources and is a dedication to public-private partnerships.



Why the Toolbox Approach?

- Wide variety of programs already exist to help with both general and targeted financing needs
- One size does not fit all and there are different instruments for different users
- More parties can be involved with a comprehensive approach banks, thrifts, educational providers, investors, angels, developers, planning authorities, etc.
- Diversity is very important in development finance efforts.





Types of Financings

- Government projects are exactly what they sound like roads, bridges, sewers, water facilities, schools, airports, docks, parking garages, broadband, utilities, etc.
- Established Industry represents our industrial, office and retail sectors (depending on location). Examples such as industrial parks, manufacturing, tech/research hubs and commercial retail centers fall within this category.
- Development and Redevelopment consists of the projects that require major public resource commitments to catalyze new private sector development. We see this throughout the country with urban revitalization, rural rejuvenation, adaptive reuse, brownfield development and other transformative projects that require significant public capital.



Types of Financings

- Small Business and Micro-Enterprises are pretty self-explanatory as well. These projects represent our economic engine locally. Generally, a small business is defined as any company with less than 500 employees and a microenterprise is any company with fewer than five employees. There are approximately 30 million micro-enterprises in the U.S.
- Entrepreneurs represents our future businesses. These are one-two person companies that are working through the early stages of the business life cycle. Typically, entrepreneurs are not ready for traditional financing and need a unique approach to help them find the working capital needed to expand and grow.



The Toolbox 7 Financing Spectrum

5 Practice Areas

Practice Area 1: Bedrock Tools Bonds and the Basics of Public Finance



Practice Area 2: Targeted Tools Tax Increment Finance, Special Assessment Districts, Government Districts, Project Specific District Financing & Tax Abatements

Practice Area 3: Investment Tools

Tax Credits, Opportunity Zones, EB-5

Practice Area 4: Access to Capital Lending Tools

Revolving Loan Funds, Mezzanine Funds, Loan Guarantees and Microenterprise Finance, Seed & Venture Capital

Practice Area 5: Support Tools Federal Funding



Bedrock Tools

- Foundational financing tools BONDS
- This is the large debt market generally known as bonds and makes up the foundation of all public finance in the U.S.
- Over 10,000 bonds are issued nationwide annually representing infrastructure, housing, education, agriculture, development, nonprofits, healthcare and manufacturing.



Targeted Tools

- ► These tools target geographic areas through the use of taxation.
- Allow for direct reallocation of specific taxes to pay the current cost of development.
- Includes Tax Increment Finance, Special Assessment and PACE.
- Also includes use of tax abatements, which is the relief from taxes, not a redirection.



Investment Tools

- These tools encourage private sector engagement in projects and businesses by attracting investors.
- Tools such as Tax Credits, Opportunity Zones and the EB-5 investor program drive this sector.
- Incorporates largest cross-section of US and international investor potential.
- Involves community development, historic rehabilitation, housing, energy investments, manufacturing expansion, site selection, employment growth, and dozens of other targeted objectives



Access to Capital Tools

- Represent the resources for supporting small businesses, entrepreneurs, microenterprises, etc. to help unlock capital for growth.
- These tools include Revolving Loan Funds, Mezzanine Funds, Loan Guarantees and Microenterprise, Seed & Venture Capital financing programs, etc.
- Constitutes the single largest set of development finance tools used in the US.



Support Tools

- Represent the robust federal funding resources provided by the federal government.
- Includes dozens of federal agencies, federal financing and funding programs and billions in annual resource allocation.
- Includes programs from HUD, USDA, SBA, EPA, EDA, DOL, DOT, DOD, DOJ, Treasury, etc.



Development Finance as Public Policy

- Financing can be the driver of economic development policy and can in turn drive future dollars towards projects within a region.
- Communities already have the financial capacity for supporting sustainable development, smart growth and resource use.







Keys to Toolbox Success

- Comprehensive effort involving bold thinking, innovative planning, considerable strategizing and a fully supported, cooperative effort from all involved.
- Agencies that fail to build partnerships typically fail to implement the toolbox.
- Bring stakeholders to the table don't try to operate all of these programs on your own.
- Partnerships should exist on the local, county, regional, state and federal level through the public, private, non-profit communities.



Think About Financing

- Create a Strategic Financing Plan that mirrors the community's master plan and economic development strategy.
- Connect the economic and physical development goals of your community with aligned development finance strategies and tools.
- Seek innovative strategies think about industries not served by existing programs and create program that serve these needs.







STRATEGIC PLAN 2017

Authored by Council of Development Finance Agencies

Ash Street Apartments serves individuals and families in Denver. The 112-unit development was supported with state and federal housing tax credits.

Click to learn more.

8

homeownership

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financing the places where people live and work[®]

- How to get a CHFA loan
- Homebuyer education
- Down payment and closing cost assistance
- Find a Participating Lender

rental housing

Let CHFA help you build and preserve affordable housing to strengthen Colorado communities. We offer:

- Financing for developers
- Low income housing tax credits
- Chfareach classes for property owners, staff, and residents

business lending

Access capital to grow your business. Our programs can help you realize your entrepreneurial dreams. CHFA has:

- Programs for nonprofit and forprofit businesses
- Unique resources for manufacturers, healthy food grocers, and rural businesses

current customers

- home mortgage customers account login mortgage assistance
- multifamily and business customers account login
- ► single family lenders homeconnectionsm
- business lenders





loan programs

CHFA works with lenders to help businesses finance owner-occupied commercial real estate acquisition, renovations, and equipment purchases.

Our fixed rate loans and lower equity requirement give you the stability to grow your business.

new markets tax credits

1111 11-1-3

New Markets Tax Credits (NMTCs) are an economic development tool designed to encourage private investment in underserved communities.

Make a difference in a local low income community by using this flexible financing tool to locate or expand your business in the area.

tax exempt bonds

Manufacturing businesses and nonprofits can take advantage of low interest rate financing available for real estate that tax exempt bonds help make possible.

Click below to access the bond programs for:

Manufacturers

Nonprofits

fresh food financing fund

The Colorado Fresh Food Financing Fund (CO4F) generates jobs and access to healthy food in underserved Colorado communities by financing grocery stores and other forms of healthy food retail.

access to capital

Take your business to the next level using CHFA's access to capital programs. Acquire additional collateral to secure financing with our Cash Collateral Support program.

Or use our credit reserve programs to connect with lenders actively serving small business customers.

11



CHFA partners with the lending community and economic development professionals to help your business succeed.

Check out these resources if you are looking for more information about small business finance or how to grow your business.









Take the Next Step in Building your Business

Low-interest debt financing and creative debt restructuring have always been core competencies at CCEDC. Over the course of its 50-plus year history, CCEDC has closed over \$2 billion in loans utilizing federal (SBA 504 and 7a), State (PIDA, SBFF, MELF, Tax-exempt) and local loan programs. With an experienced, Eight person lending department, the CCEDC utilizes professional expertise to design loan packages and blend various funding programs together to offer clients a customized, business-specific funding structure.

CCEDC's SBA Certified Development Company affiliate, South Eastern Economic Development Company of Pennsylvania (Seedcopa), has evolved to become the statewide leader in SBA lending. Seedcopa has become the largest SBA 504 lender in Pennsylvania serving companies throughout the state as far north as Pike County and as far west as Dauphin and York Counties. In addition, Seedcopa recently became a Lender Service Provider (LSP) providing SBA 7a processing and packaging services to 10 regional bank partners.



Financing: Agriculture Financing »

Related Programs & Resources: Grow Your Business »

SBA Financing » Tax-Exempt Financing »

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Sherwood Robbins, 610.321.8241

For more information:

A CCEDC Initiative

Seedcopa

affiliate program specializing in SBA 504, 7A, and USDA financing for small

businesses. >

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News

August 2013 Seedcopa was awarded \$2,000,000 in funds by the Commonwealth of Pennsylvania





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PUBLIC INFRASTRUCTURE

FOREIGN-TRADE ZONES

DEV FUND – WESTERN RESERVE

COMMERCIAL PROPERTY ASSESSED CLEAN ENERGY (C-PACE)

PORT GREEN INDUSTRIAL PARK

APPLICATIONS

FEATURED PROPERTY

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ngstown YMCA is renovating nearly 20,000 set of its 100 year old downtown Central YMCA modified spaces for continuing its mational work in providing healthy living, youth



City of Akron Canal Park Stadium Improvements Type: Community Development

Construction of various improvements to the City of Akron owned Canal Park Stadium including a new scoreboard/video board, LED Lights and associated camera, audio/video and operations equipment to





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Financing	
	We offer fixed rate/bond fund, conduit/non-bond fund, PACE program and tax credit financing arrangements for
Opportunity Zones	businesses in Summit County.
Western Reserve Community Fund (WRCF)	DEA Fixed Data David Financing Dragram
Financing	DFA Fixed-Rate Bond Fund Financing Program The Development Finance Authority's public-private partnerships can provide financing tailored to each project's needs. DFA issues tax-exempt
Brownfields	industrial revenue and taxable bonds underwritten with the Development Finance Authority's A- Bond rating. <u>click here to view DFA Bond</u> <u>Rating</u> . Loan's are structured for 10-30 year terms. The borrower is responsible for service on the incurred debt.
Public Infrastructure	DFA Lease Conduit Financing Program
Foreign-Trade Zones	The Development Finance Authority's public-private partnerships can provide financing tailored to each project's needs. DFA issues tax-exempt
Commercial Property Assessed Clean Energy (C-PACE)	industrial revenue and taxable bonds underwritten by a commercial lender's letter of credit. The borrower is responsible for service on the incurred debt. Companies can obtain a one-time exemption on all construction and materials used in a project.
Dev Fund - Western Reserve	New Markets Tax Credits Program
Port Green Industrial Park	The New Markets Tax Credits Program was created in 2000 to provide an incentive for private sector investment in development projects and businesses located in economically distressed and low-income communities. NMTC's provide a subsidy to either a qualified business or a real estate project, often secured as one of the last sources of capital to fill the final remaining financing gap. The project/business must be located in a
Applications	qualified census tract as identified by the Community Development Financial Institutions (CDFI), an entity of the U.S. Department of the
Featured Property	Treasury. These qualified census tracts are usually characterized by poverty greater than 20 percent or area median income that is 80 percent or less than state median income. In addition, the CDFI gives priority to applicants who commit to investing in areas of higher economic distress.
	Property Assessed Clean Energy program (PACE)
	The Development Finance Authority's Property Assessed Clean Energy (PACE) financing is available to assist property owners finance energy efficient projects. PACE financing enables property owners to make significant building upgrades resulting in better indoor air quality, better

work environment, and reduced energy costs for owners and their tenants.

cdfa

Wrapping Up - You Can Do It

- Analytics Use data to support your investment decisions
- Sources & Uses Find revenues (sources), know expenses (uses) and keep it simple
- Preferences Rural financing, sustainable infrastructure and manufacturing are highly preferred investment areas right now
- Preferences Health care, higher education, non-profits are all economic engines and need financing. Plenty of resources available too!
- Leverage Find small amounts of funding and financing to leverage bigger amounts. Look where you might not think to look.
- Complex Financing today is complex, expect multiple sources of funding/financing to be part of your deal



Thank You!

Toby Rittner, DFCP President & CEO Council of Development Finance Agencies trittner@cdfa.net www.cdfa.net





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Audience Questions





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Upcoming Events at CDFA



Intro Public-Private Partnership (P3) Finance WebCourse June 29-30, 2022 / 12:00 PM - 5:00 PM Eastern

CDFA EC-Tech Initiative Info Session Thursday, June 30, 2022 / 4:00 PM - 5:00 PM Eastern

CDFA // BNY Mellon Development Finance Webcast Series: Development Finance and the Cannabis Industry

Tuesday, July 19, 2022 / 2:00 PM - 3:00 PM Eastern

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