2007 Mid-America Competitiveness Conference

The Development Finance Toolbox

Toby Rittner December 3, 2007



About CDFA

- National non-profit dedicated to the advancement of the development finance industry
- Founded in 1982 to represent the interests of the industrial development bond industry
- Over last 25 years, expanded our reach to include multiple areas of development finance
- 245 member organizations and growing
- Quality events and acclaimed research



Tax Increment Finance Coalition (TIFC)

- National leader in TIF use, application and regulations
- New TIF Publication (November 1, 2007): Tax Increment Financing Best Practices Reference Guide
- Tax Increment Finance Course
 - July 17-18, 2008, Washington, DC
- TIF Resource Library: searchable clearinghouse of information on TIF



Research & Resources

- Online Resource Database
 - Bond Resource Library
 - TIF Resource Library
 - Tax Credit Resource Library
 - Revolving Loan Fund Resource Library (coming soon)
- CDFA Update monthly e-newsletter
- Development Finance Review: quarterly e-mail
- Industry-specific reports



Development Finance Training Institute

- Industry Primer: Development Bond Finance Course (September 18-19)
- Advanced Bond Finance Course
- Tax Credit Finance Course (January 24-25)
- Tax Increment Finance Course (July 17-18)
- Revolving Loan Fund Essentials Course (Nov 20-21)
- Field Seminars and tailored training events



The Annual Development Finance Summit

- 2008 Annual Summit: St. Louis (April 29-May 1)
- The premier gathering of leaders and innovators in the development finance industry
- In-depth coverage of wide-ranging development finance topics
- Respected and distinguished speakers from across the industry
- Update on legislative affairs



Legislative Affairs

- The voice of the development finance industry on Capitol Hill
- Proven track record of passing effective and timely legislation
- May 2006: CDFA succeeds in accelerating an increase in the capital expenditure limit on small issue Industrial Development Bonds (IDBs)
- Connected and respected throughout Washington, DC



Membership

- Reduced rates for CDFA events and trainings
- Exclusive use of Flash E-mail Service
- Special rates on subscriptions to *The Bond Buyer* and *Site Selection* magazine
- Membership supports the ongoing development of the Online Resource Database
- Opportunities to interact with extensive network of skilled development finance professionals



CDFA – Dynamic and Growing

- Over 110 new member organizations in the last two years
- Increased attendance at Annual Summit
- Training courses consistently sell-out
- TIFC continues to draw industry recognition
- Important legislation in Congress
- Revamped CDFA Update and Web site: www.cdfa.net



What is the Financing Toolbox?

- Change in approach in the end, development comes down to financing
- Investment in programs and resources that harness the full spectrum of a community's financial resources
- Dedication to public/private partnerships
- Development niche programs that address industries of all sizes and impact
- Variety and depth of services & capacity to assist



What is the Role of the Finance Agency?

- According to new CDFA data:
 - 50% of finance agencies issue bonds
 - 41% act as conduit bond issuers
 - 50% provide direct loans
 - 27% provide loan guarantees (collateral support)
 - 39% provide grants
 - 62% provide technical assistance



What is the Role of the Finance Agency?

• Despite all of this...

50% of all finance agencies allocate less than 20% of their actual budget to directly financing development?

A new approach is warranted



Why the Toolbox Approach?

- Wide variety of programs already exist to help with both general and targeted financing needs (yet we continue to seek new programs and struggle to gain access to scarce sources of funding)
- Different instruments for different users debt, equity, shortterm, long-term, low interest, tax-exempt, credits, etc.
- Sources: federal, state, local...but don't forget the private sector



Why the Toolbox Approach?

- Dollars driving policy and policy driving dollars
- Financial capacity for supporting sustainable development, smart growth and resource use
- More parties can be involved banks, thrifts, educational providers, investors, angels, developers, etc.
- Economic developers should employ a diverse financing toolbox to serve many different needs



What is Inside the Toolbox?

- The Bedrock Tools Tax-Exempt Bonds, Aggie Bonds, Mini-Bonds
- Targeted Tools TIF (RAD, TAD, TIRZ), SID, BID, etc.
- Investment Tools Tax Credits, Seed & Venture
- Attraction Tools Incentives (tax abatements)
- Niche Tools RLFs, Mezzanine & Risk
- Support Tools Federal & State Funding (grants)



The Bedrock Tools

- Industrial Development Bonds (IDBs, IDRBs, IRBs, etc.)
 - Only 29% of agencies frequently use with 50% rarely or never using
- 501(C)(3) Bonds
 - 55% of agencies do not use this tool
- Why are agencies ignoring these tools for addressing manufacturing & non-profit development?



Targeted Tools

- Tax Increment Finance
 - Nearly 60% of finance agencies continue to not use TIF (49 states have TIF capabilities)
- SIDs & BIDs
 - 65% of agencies do not use these tools
- Why are economic developers ignoring these tools for addressing redevelopment, business district and revitalization?



Investment Tools

- Tax Credits
 - Less than 5% of finance agencies frequently employ the use of state & federal tax credit programs
- Venture Capital & Alternative Equity
 - Only 9% of agencies are active in the venture capital finance industry (2% in alternative equity)
- Tax credits abound NMTC, brownfields, historic, LIHTC, dozens of state program.
- Nearly 30 states have state sponsored venture funds?



Attraction Tools

- Abatements
 - Nearly 50% of agencies are actively using tax abatements (this is a declining trend)
- Clawbacks and greater scrutiny is finally emerging
- The competitive "arms race" atmosphere is slowing down (but far from gone)



Niche Tools

- Revolving Loan Funds
 - Over 43% of agencies use frequently
- RLFs represent the single most used finance concept nationally yet these tend to be largely overlooked and underutilized (and under appreciated)
- 26% of agencies have an RLF dedicated strictly to small business loans



Support Tools

- Federal Funding
 - CDBG 40% frequently use
 - EDA 18% frequently use
- Reliance on federal funding remains strong yet this source is the most volatile and less reliable from year to year
- A note on grants over 25% of agencies are actively providing grants to finance development



Tools in Development

- Virtual, Human & Super TIFS
- Mirroring Tax Credits (state to federal)
- Clean Renewable Energy Bonds (CREBs)
- Green Bonds



How to Build the Ideal Financing Toolbox

- Dedicate staff and resources to understanding these tools
- Settle for nothing less than a wide variety of programs (if you think you have them all, look again)
- Keep it simple (you may just need a small business RLF) nothing fancy
- Engage the private sector (they want to make money off of these transactions and will do a lot of the work)



How to Build the Ideal Financing Toolbox

- Seek innovative strategies think about industries not served by existing programs
- Market, market, market and let the business community know about the services
- Examples:
 - State New Jersey Economic Development Authority
 - County St. Louis County Economic Council

www.cdfa.net

 City – City of Minneapolis, Department of Community Planning & Economic Development



NJEDA

- Fully employ the Toolbox strategy
- Wide variety of programs serving numerous users, including:
 - Low-cost bond financing for manufacturers, non-profits and cities
 - Loans & Guarantees brownfields, small business, smart growth, high-tech, new markets, film production and energy
 - Incentive grants tech centers and urban redevelopment
 - Tax credits tech businesses
 - Technical assistance real estate, small business, across the board





GOVERNOR CORZINE UNVEILS ECONOMIC GROWTH STRATEGY FOR NEW JERSEY

Home	Who We Are	Financing Assistance	Entrepreneurial Services	Real Estate Development
	Whether you	are a business in need o	f financing to	What's New
Resources for:	grow in New .	Jersey, a nonprofit organ	ization	EDA Board Meetings
Small & Mid-Size Businesses High-Tech	municipality li within your b	eeking capital to expand community services, a unicipality looking to attract a major corporation ithin your boundaries, or a developer requiring inds for a major redevelopment project, the New ersey Economic Development Authority (EDA) ready to put its resources to work for you. The DA is a self-supporting, independent state agency hose mission is to stimulate business		
Businesses / Edison Innovation Fund Nonprofits	is ready to pu EDA is a self-			
Entrepreneurial Training	development,	, job creation and commu throughout the State. Fr	nity	New Jersey Business Growth Fund Fact Sheet
Brownfields Redevelopment	portfolio of v	of varied programs and services, the EDA and Application		
Smart Growth	Financing: V	Incing: We arrange low-interest loans, loan Film Tax Credit Application Now Available		
Portfields / Warehousing and Distribution	guarantees, 1 packages to	tax incentives and creativ bridge financing gaps and	ve financing I increase	UST Funding Available to Homeowners with
Energy Financing	access to ca and nonprofit	pital for small and mid-siz : borrowers.	e businesses	Non-Leaking Oil Tanks
8				

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St. Louis County Economic Council

Toolbox is in full effect

- SBA 504 Loan Program
- IDBs Manufacturers
- Mini-bonds for Manufacturers
- 501(c)(3) Organizations bonds
- 501(c)(3) Organizations mini-bonds
- Bank Qualified Bonds

- Taxable Bond Program
- Venture Capital Loans
- Specialty Loans
- TIF
- Tax credits
- Technical assistance





Minneapolis, DCPE&D

- Leading city employing the toolbox
 - Business toolbox loans, grants, technical assistance (all online)
 - Brownfield grant program
 - Empowerment zones
 - Tax credits
 - Business district programs
 - Tax increment
 - Wide variety of bond programs





The Toolbox is Catching On

- Interest in the toolbox approach is catching on nationally:
 - EDA & Federal Reserve
 - ICSC, NAHB, NABL & Social Compact
 - State & Regional ED Associations
 - Communities Detroit/Wayne County Port Authority



Contact Information

Don't be afraid to ask for assistance (you can always call me)

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