### Welcome

## CDFA - Tax Increment Finance Coalition Webcast Series: The California TIF Experience

The Broadcast will begin at 1:00pm (EDT).



# Tax Increment Finance Coalition WEBCAST SERIES





### **Erin Tehan**

Legislative & Federal Affairs Coordinator Council of Development Finance Agencies Columbus, OH





## Tax Increment Finance Coalition WEBCAST SERIES



### Welcome

## CDFA - Tax Increment Finance Coalition Webcast Series: The California TIF Experience

This Webcast is a listen-only event. Please make sure your computer speakers are turned on to hear the presentation.

You can also listen by telephone using the instructions provided in the email from GoToWebinar.

To ask a question, type your question into the Question box in the GoToWebinar control panel. The moderator will field your question to the appropriate panelist.

CDFA is recording this Webcast, and it will be available to view online at www.cdfa.net.



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### Ken Powell

Managing Director Stone & Youngberg LLC Richmond, VA





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### **Sara Oberlies Brown**

Managing Director Stone & Youngberg LLC Los Angeles, CA





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#### **CDFA** Webinar Series

## The California TIF Experience



September 29, 2011





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#### Introduction to California Redevelopment Finance

 Tool used by California cities and counties to revitalize deteriorating and blighted areas within residential neighborhoods and business districts

#### History:

- Community Redevelopment Act adopted in 1945
- CA Constitutional amendment in 1952 facilitated development of first redevelopment project area
- By 1975, 158 agencies established with a total of 202 project areas
- Slow growth initially, but after the "taxpayer revolt" in 1978 led to the passing of Prop 13, growth accelerated
- By 1990, there were 366 redevelopment agencies and 658 project areas
- Today there are approximately 400 active redevelopment agencies in California





#### **Underlying Structure**

- Basic premise
  - Define a 'project area': generally urban and/or blighted
  - Calculate its assessed value (base value)
  - Use public funds to seed investment and redevelopment
  - Capture tax benefits of resulting property value increases
- Redevelopment powers
  - Eminent domain
  - Land assembly
  - Grants, loans, and investments to eliminate blight, improve affordable housing, etc.



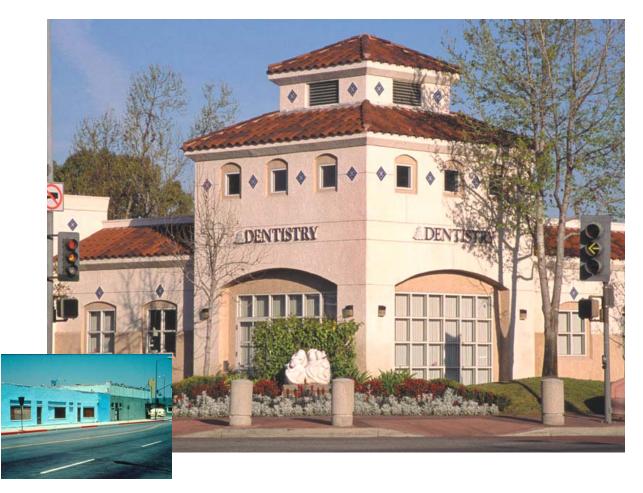
Eliminate blight & reverse deterioration trends







Assist in development, reconstruction and rehabilitation in underserved areas







Rehabilitate existing low-income housing stock





Create new housing opportunities for low income households





Attract private investment,
create jobs and increase sales tax
revenues for general governmental
use



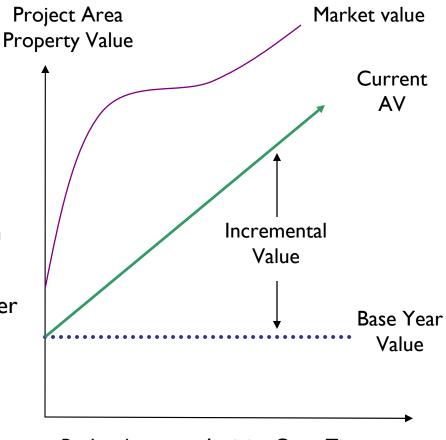






#### **Key California Redevelopment Terms**

- Project Area Value
  - Assessed values (AV) on tax roll
  - May be lower than "market value" due to Prop 13 limits on AV increases
- Base Year Value
  - Established at project area creation
- Incremental Value
  - Property assessed value growth over base year
- Tax Increment
  - □ ~ I% of Incremental Value



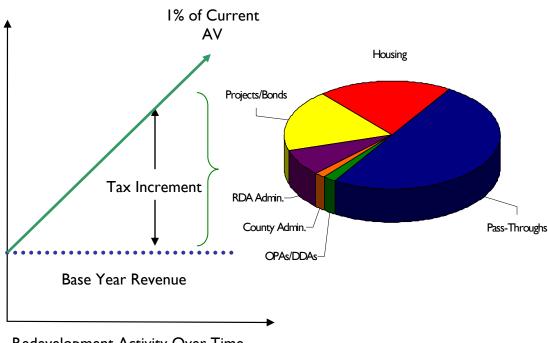
Redevelopment Activity Over Time





#### **Tax Increment Revenues**

- Tax increment revenues:
  - ~ 1% of the incremental value
- Housing set-aside (20%):
  - □ ~20% of tax increment revenues setaside for affordable housing
- Non-Housing Revenues (80%)
  - Pass-Through Payments by Formula
    - School Districts
    - College Districts
    - County Services (library / fire)
    - Water / Flood Control Districts
  - County Administrative Costs
  - RDA Administrative Costs
  - Optional DDA or OPA payments to developers
  - Infrastructure Projects / Bonds



Redevelopment Activity Over Time



**Project Tax** 

Revenue

## **John Shirey**

City Manager
City of Sacramento
Sacramento, CA





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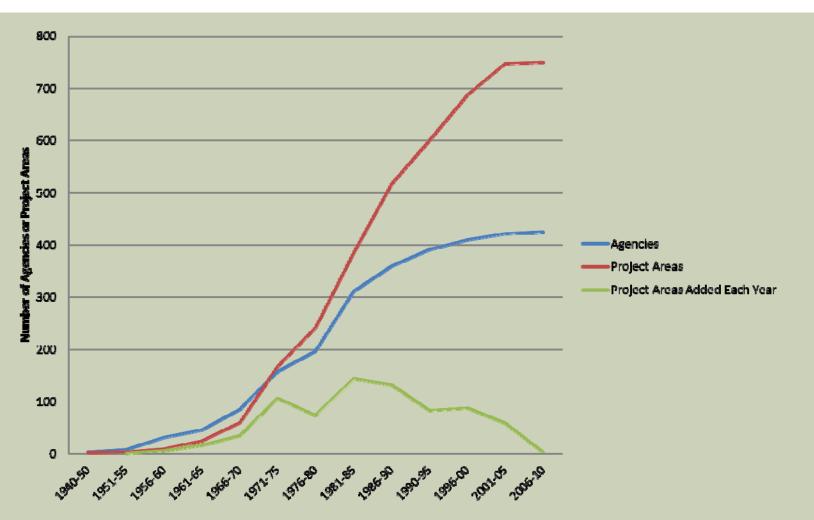
## HISTORY OF REDEVELOPMENT IN CALIFORNIA

- 1945: Legislature passed Community Redevelopment Act
- 1951: Community Redevelopment Law was put in State Code
- 1952: Voters approve use of tax increment financing in State Constitution
- 1976: 20% set-aside for Low and Moderate Income Housing Required
- 1994: Redevelopment Reform Act (AB 1290)

## HISTORY OF REDEVELOPMENT IN CALIFORNIA

- 2004: Proposition 1A Approved
- 2008: AB 1389 \$350 Million Take CRA vs. Genest I Declared Unconstitutional
- 2009: AB x4 26 \$2.05 Billion Take CRA vs. Genest II Superior Court Decision May 2010 Appellate Decision Expected in 2011
- 2010: Proposition 22 Passed by Voters Protecting Tax Increment
- 2011: League, CRA File Lawsuit in State Supreme Court to Overturn Unconstitutional Redevelopment Elimination Legislation (AB 1X 26/27)

## NUMBER OF CALIFORNIA AGENCIES AND PROJECT AREAS HAS PEAKED



3

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Managing Director Stone & Youngberg LLC Los Angeles, CA





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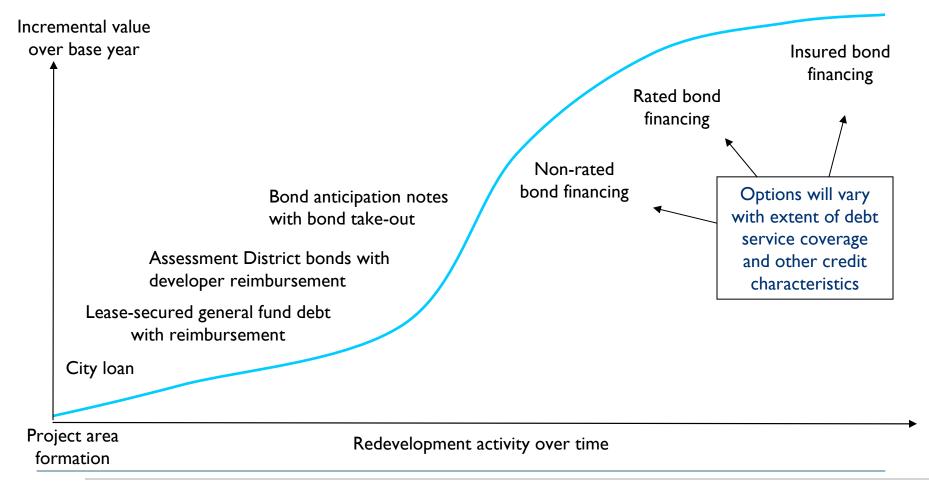


50+/- Years Later



#### **Redevelopment Financing Options**

## Cost effective financing options increase as project area matures and credit strength improves







#### **Bonding Capacity Considerations**

#### Debt Service Coverage

- Legal documents usually provide investors with a minimum required debt service before additional bonds can be issued
- □ 125% debt service coverage is fairly typical

#### Cash Flow Needs

- Must also provide for adequate cashflow for all obligations, in addition to bonds
- Other obligations might include senior and subordinate pass thru payments, housing setaside, agency administration costs and subordinate debt obligations

#### Interest Rates

- Depend on credit rating and market conditions
- Higher rates will reduce capacity

#### State Takes

State has raided redevelopment agency revenues to balance its own budget



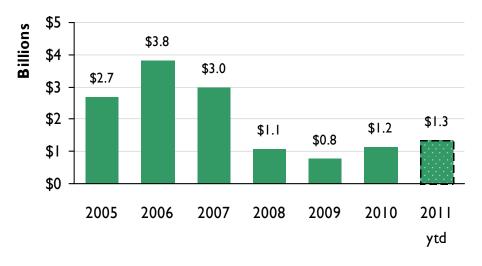


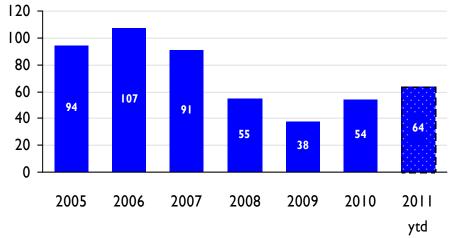
#### **Recent Redevelopment Market Activity**

#### Active TAB Issuance from Exploding Real Estate Values 2002-2005

- 80% drop from 2006 peak to 2009 low, modest rebound in 2010
- Issuance accelerated in wake of Governor's Budget proposal to eliminate RDAs
- Marked increase in first half of 2011 as agencies rushed to market ahead of pending legislation

#### **Annual California Tax Allocation Bond Issuance**





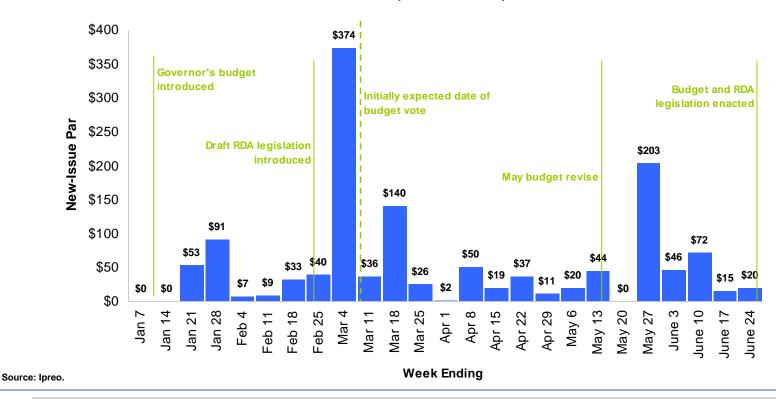




#### TAB issuance in 2011 has been concentrated

 "TAB-alanche" in March included 28 financings for over \$575 million of par (nearly half of total year-to-date TAB issuance)

## 2011 California Tax Allocation Bond Financings By Week (\$\\$in \text{millions}\$)





## **Audience Questions**



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## **Upcoming Events at CDFA**

#### Intro Tax Increment Finance WebCourse

November 8-10, 2011 Daily: 1-5 pm (EST)

Intro Revolving Loan Fund WebCourse

December 13-15, 2011

Daily: 1-5 pm (EST)

Fundamentals of Economic Development Finance WebCourse

January 24-26

Daily: 1-5 pm (EST)

Register online at www.cdfa.net



# Tax Increment Finance Coalition WEBCAST SERIES



### **Next Webcast**

Thursday, December 8, 2011 @ 1:00pm Eastern

## **CDFA - Tax Increment Finance Coalition Webcast Series: The White Elephant Mall**

Nearly every community in the country has a white elephant mall sitting empty. These once vibrant economic engines have become a plague on the local economy but offer one of the prime opportunities for redevelopment and reinvestment. This webcast will explore the white elephant mall and how communities are using TIF to put these important assets back to work.



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