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The Performance of Social Impact Bonds

## The Broadcast will Begin at 1:00pm Eastern

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# Allison Rowland

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# 

#### Oreste Casciaro, Moderator

Vice President, Corporate Trust The Bank of New York Mellon

#### **Annie Dear**

Associate Director Social Finance

#### Jane Hughes

Professor Simmons University School of Business

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# Oreste Casciaro

Vice President, Corporate Trust The Bank of New York Mellon New York, NY

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# SOCIAL IMPACT BONDS: INTRODUCTION AND EVOLUTION

**APRIL 2020** 

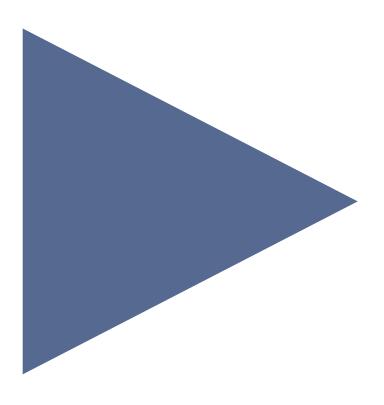
Annie Dear

**Associate Director** 

### AGENDA

- 1 About Social Finance and social impact bonds
- 2 Social impact bond market in the US and globally
- 3 Other models and looking to the future

# ▶ ABOUT SOCIAL FINANCE AND SOCIAL IMPACT BONDS







Dedicated to mobilizing capital to drive social progress

## Our History

- Founded in January 2011 by David Blood, Sir Ronald Cohen, and Tracy Palandjian
- First dedicated Pay for Success intermediary in the country

#### Our Global Network

- Social Finance UK, was founded in 2007 and launched the world's first Social Impact Bond in 2010
- Our Global Network now includes Social Finance UK, US, Israel, India, and the Netherlands

#### Our Team

- Team of 60+ includes experienced professionals from the public, private, and nonprofit sectors
- Offices in Boston, MA, Austin, TX, and San Francisco, CA

# Children & Families



**Criminal Justice** 



Education



Health



Sustainability & Resiliency



Workforce



# WHAT WE DO: WE APPLY THE CORE PRINCIPLES OF PAY FOR SUCCESS TO ADDRESS CRITICAL SOCIAL PROBLEMS

Pay for Success is a set of innovative financing strategies that make payments directly dependent on results

## Pay for Success strategies share these core principles:



Clearly defined outcomes



Data-driven decisions



Uncommon, cross-sector partnerships

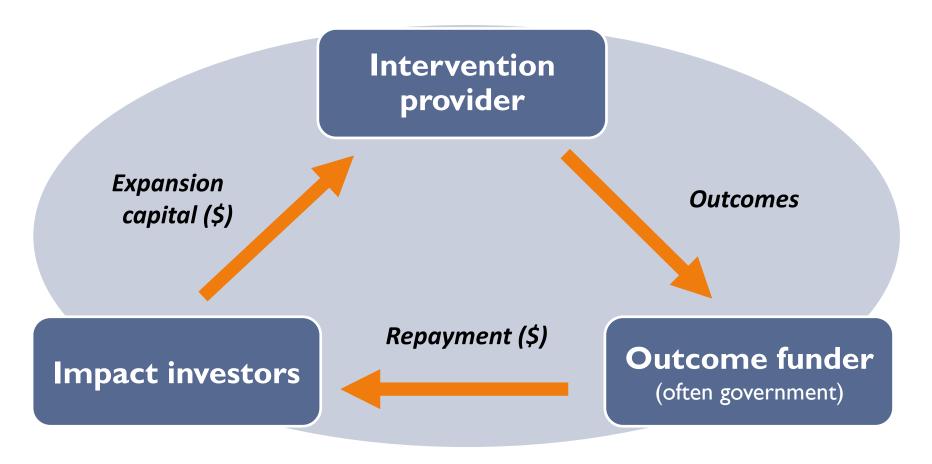


Strong governance & accountability



Private **capital** for impact

#### WHAT IS A SOCIAL IMPACT BOND?



Social Impact Bonds leverage private capital to drive government resources towards outcomes, measurably improving the lives of people most in need

### THE CHALLENGE IN MASSACHUSETTS

## A significant gap in services results in poor employment outcomes

#### A population in need....

- Approximately 230,000+ known adult English language learners in greater Boston<sup>1</sup>
- Limited English creates a fundamental barrier to employment and higher paying jobs:
  - Limited English immigrants earn roughly \$24,000 less annually than immigrants who speak English fluently<sup>2</sup>
  - Over 40% are unemployed compared to 30% of English speaking immigrants<sup>3</sup>

#### ...with limited options

- Insufficient funds for standard English classes. 16,000 known individuals on service provider waitlists for English classes<sup>4</sup>
- Current services lack workforce component.
   Scarcity of programs designed to help individuals improve English and transition to either employment or higher earnings

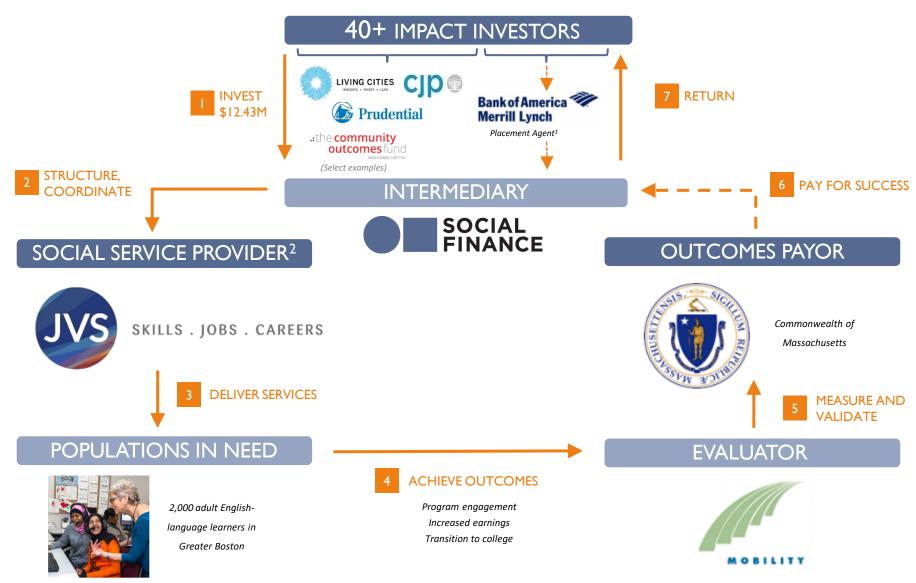
Access to the right services can help limited English speakers increase their earnings and make successful transitions to higher education



Source: 1,2,3,4) "Breaking the Language Barrier: A Report on Language Services in Greater Boston," The Boston Foundation (March 2011).



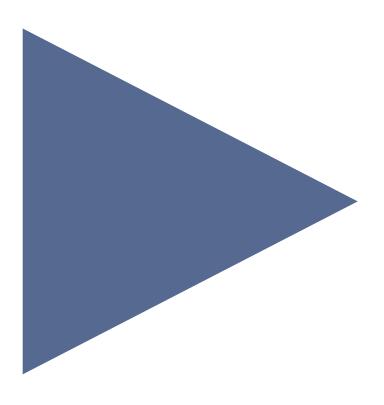
### EXAMPLE: MASSACHUSETTS PATHWAYS TO ECONOMIC ADVANCEMENT



#### Notes:

- 1) Bank of America Merrill Lynch acted as the placement agent for certain qualified high net-worth and institutional investors
- Jobs for the Future (JFF) will be providing technical assistance services to JVS to implement the evaluation of their English for Advancement (EFA) program track

# SOCIAL IMPACT BONDS IN THE US AND GLOBALLY



### 28 IMPACT BONDS HAVE REACHED THE MARKET TO DATE

## ...and more are on the way

# Children & Families



- 1 Salt Lake Cty
- 2 Chicago
- 3 Cuyahoga Cty
- 4 Connecticut
- 5 Jefferson Cty
- 6 Colorado
- 7 Denver Cty
- 8 Oklahoma
- 9 Shelby Cty

# Criminal Justice



- 10 New York City
- 11 Massachusetts
- 12 New York State
- 13 Salt Lake Cty
- 14 Oklahoma
- 15 Alameda Cty
- 16 Ventura Cty

#### Health



- 17 South Carolina
- 18 Michigan
- 19 Delaware

### Homelessness



- 20 Massachusetts
- 21 Santa Clara Cty
- 22 Denver
- 23 Salt Lake Cty
- 24 LA Cty

# Sustainability & Resiliency



- 25 Washington, DC
- 26 Atlanta

# Workforce Development



- 27 Massachusetts
- Massachusetts & New York



# THE PAY FOR SUCCESS LANDSCAPE IS EVOLVING QUICKLY



- Taken steps to explore Pay for Success\*
- ★ Launched Impact Bond

<sup>\*</sup> States are shaded where a state or local government has taken at least one of the following steps to explore Pay for Success: introduced legislation, initiated procurement, commissioned a feasibility study, or entered into Impact Bond development.











CRIMINAL JUSTICE



**EDUCATION** 



**HEALTH** 



**HOMELESSNESS** 

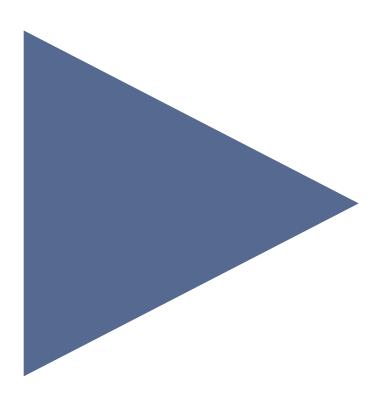


SUSTAINABILITY & RESILIENCY



WORKFORCE

# OTHER MODELS AND LOOKING TO THE FUTURE



### A BROADER SPECTRUM OF OUTCOMES-BASED CONTRACTS

The principles of social impact bonds have been applied to new and innovative contract arrangements and financing mechanisms

# **Outcomes Rate Cards**

A menu of outcomes a payor wishes to "purchase" is used to procure services

# Contingent renewal contracts

Contracts with no financial risk; referrals shifted from low to high performers

# Employer Payor

Outcomes-based contracts where an employer acts as the outcome payor

# Income-share Agreements

Contracts to finance education/skills training by committing a percentage of future income

# True bonds with variable coupons

Contracts where all investor principal is guaranteed, but returns change on the basis of impact

e.g., Connecticut
Office of Early
Childhood Outcomes
Rate Card

e.g., Philadelphia child welfare contracts e.g., Philadelphia Works employer payor

e.g., General Assembly ISA e.g., DC Water Environmental Impact Bond

# WHERE DO IMPACT BONDS FIT IN THE ASSET ALLOCATION FRAMEWORK?

Example impact investments across asset classes

Cash & Fixed Income	Public Equity	Private Debt	Alternatives		
Cash	ESG Funds	Senior Debt	Private Equity	Venture Capital	Absolute Return (Hedge Funds)
Public Fixed Income	Thematic Funds	Mezzanine Debt / Quasi Equity	Real Assets	Impact Bonds	
				Social Impact Bonds	Career Impact Bonds
				Development Impact Bonds	Environmental Impact Bonds

# DOES PAY FOR SUCCESS WORK? HIGHLIGHTING TWO CONTRASTING EXAMPLES

#### PETERBOROUGH PRISION



Project reduced reoffending among target population by 9%, resulting in full repayment of principal and a 3% annual return to investors.

#### **RIKERS ISLAND**



Project did not achieve measurable impact; financing mechanism worked as designed—taxpayers did not pay for the program, and it was discontinued.

## SOCIAL IMPACT PARTNERSHIPS TO PAY FOR RESULTS ACT (SIPPRA)

The US Department of the Treasury appropriated \$100M through SIPPRA to support the launch of state and local PFS initiatives

SIPPRA was signed into law on **February 2018** – it creates an opportunity for state and local governments to **leverage federal resources to tangibly advance policy initiatives** while building a foundation for outcomes-based decision making.

Results Act funding can be used across the spectrum of Pay for Success project development to improve twenty priority outcomes, including those in the following issue areas: child welfare, family stability, education, health, employment, recidivism, and veterans.

UP TO **\$75M** 

FOR OUTCOME PAYMENTS

UP TO **\$10M** 

FOR FEASIBILITY STUDIES

UP TO **\$15M** 

FOR EVALUATION COSTS





# Jane Hughes

Professor Simmons University School of Business Boston, MA

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# SOCIAL AND OTHER IMPACT BONDS

CDFA WEBINAR

APRIL 21, 2020

PROFESSOR JANE HUGHES

Pay-for-success: outcomes-based funding structure in which financial returns are dependent on social outcomes





# Rebuilding Houston: Harvey SIB based on outcomes, e.g. housing value, business output, kids in school







# Low-hanging fruit: Short-term, easily quantifiable outcomes









# Newpin Australia: The fine print

- Seven years, \$7M launched2013
- Minimum 5% interest first 3 years; maximum rate is 15% p.a. over the full term



- Outcome metric: restoration of children from out-of-home care to their families
- Restoration rate of 65% = interest of 12% p.a.
- Principal protection 75% years 1-3, 50% years 4-7

Note: Loss of principal would require restoration rates below the 2012 performance

# One solution to rough sleeping in London is deportation





# Rajasthan Educate Girls DIB

- Outcomes:
  - > Achieved 160% of learning target
  - Achieved 116% of enrollment target
- From one philanthropy to another...
  - ➤ Investor: UBS Optimus Foundation
  - > Outcome payor: Children's Investment Fund Foundation
- Project budget: \$270,000
- Total costs: \$1M (including mgmt, evaluation, public sharing of results)



# SIBs vs Impact Bonds

### <u>SIBs</u>

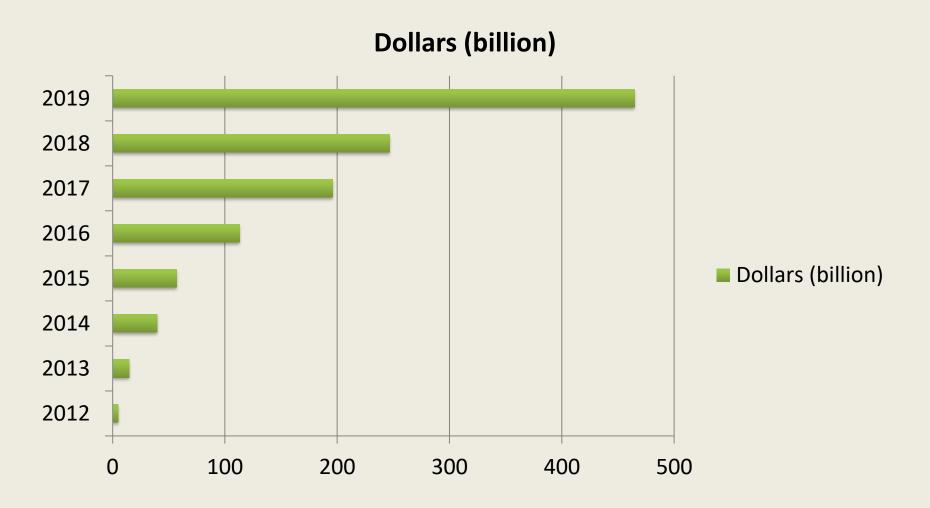
- Not really bonds
- Based on PFS
- Variable return
- May have guarantee of principal
- Impact-first investors
- ➤ Long build-up
- > \$400M in 10 years

## **Impact Bonds**

- > Bonds
- ➤ Not usually PFS
- > Fixed income
- No guarantees
- Mainstream investors
- Quick issuance
- > \$400B in 2020 alone!

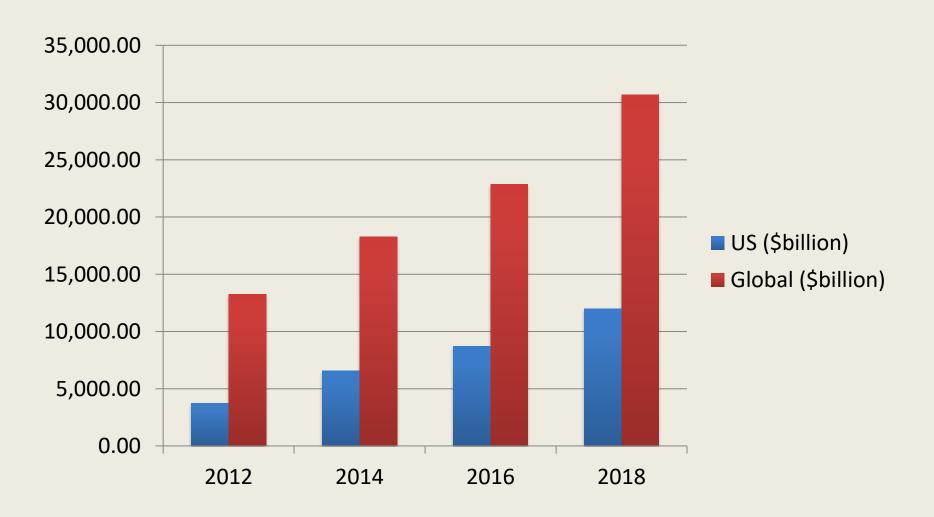


## SUSTAINABLE DEBT ISSUANCE



Source: Bloomberg

## **GLOBAL SUSTAINABLE ASSETS**



Source: Global Sustainable Investment Alliance





# SIBs as research incubators



## SOCIAL BOND GUILDELINES

- Use of proceeds: For clear social benefits; impact to be assessed and, when possible, quantified
- Process for project evaluation and selection
- Management of proceeds
- Reporting
- External review is recommended
- Compliance is voluntary

## Green/Environmental IMPACT BONDS

- Fannie Mae, 2012-18: \$58B in Green Bonds to finance green multifamily units @2.5-3%
- DC Water & Sewer Authority, 2016: \$25M Municipal Bond for green infrastructure projects to manage stormwater runoff @3.4%
- Atlanta, 2019:\$13M publicly offered Environmental Impact Bond (PFS structure)
- Massachusetts Clean Water Trust, 2013-20: \$1B in Green Bonds @2.5%

# SUSTAINABILITY BOND OF THE YEAR 2019: NYS HOUSING MUNI BOND

- June 2019: \$130M (oversubscribed by over \$500M)
- Aligned with Sustainability Bond Guidelines
- Used to finance affordable, energy-efficient housing
- Coupon: 1.35%-3.25%





#### Audience Questions

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Wednesday, May 12, 2020 11:00 AM - 1:00 PM Eastern





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